

**CITY OF TRACY**  
**TRANSITION FROM AT-LARGE TO BY DSITRICT ELECTIONS**  
**FINAL REPORT ON ADOPTED MAP**

Pursuant to Section 21130 (f) of the Elections Code this report explains the basis on which the City of Tracy made its decisions in achieving compliance with the requirements and criteria of state law in establishing district boundaries for City Council elections. Specifically, this report details the reason for any occasion when an identified neighborhood or community of interest was split into two or more districts.

The adopted map was adopted without the purpose of favoring or discriminating against any incumbent, political candidate, or political party. The City’s demographer was unaware of the locations of the Council Members or of any political candidates when drawing the map.

The City of Tracy selected a proposed map at their January 13, 2026 meeting, with the final ordinance adopted on February 3, 2026, after four public hearings on converting to by-district elections, with the odd-numbered districts up for election in 2026 and even numbered districts up in 2028. All decisions and deliberations were made by the City Council Members in public meetings, with relevant records available at: <https://www.cityoftracy.org/government/districting>.

**EQUAL POPULATION**

*Population equality shall be based on the total population of residents of the local jurisdiction as determined by the most recent federal decennial census for which the redistricting data described in Public Law 94-171 are available.*

The total deviation of the adopted plan is 4.4% based on data adjusted for incarcerated persons from the 2020 Census.

#	Total	Deviation	% Deviation
1	22,955	-383	-1.6%
2	22,804	-534	-2.3%
3	23,822	484	+2.1%
4	23,769	431	+1.8%

During the Council’s deliberations it was noted adjustments would be required after the next Census due to growth in the southern portion of the city (District 4). Due to state law and the limitations of available data these could not be fully accounted for during this initial districting process.

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**VOTING RIGHTS ACT**

*Consistent with the districting body’s existing obligations under the federal Voting Rights Act, the districting body shall determine whether it is possible to create an election district or districts in which a minority group is sufficiently large and geographically compact to constitute a majority in a single-member district, as set forth in Thornburg v. Gingles, 478 U.S. 30 (1986), and as interpreted in case law regarding enforcement of the federal Voting Rights Act with respect to redistricting.*

During the analysis of draft maps, the City’s demographer determined it is possible to draw one district with 50-51% Latino Citizen Voting Age Population (CVAP), as determined by unadjusted data from the 2019-2023 American Community Survey (ACS), in the northeastern portion of the City. However, drawing such a district in that area would subordinate other traditional race-neutral redistricting criteria currently prioritized by public input and Council direction.

Under the adopted Plan District 1 has a Latino CVAP of 47.9% according to the aforementioned ACS data.

#	Citizen Voting Age Population			
	NH-White	Latino	Asian	Black
1	26.0%	27.2%	34.6%	7.5%
2	36.8%	47.9%	6.1%	6.2%
3	37.1%	36.6%	18.4%	6.9%
4	31.7%	28.5%	25.9%	11.1%

**CONTIGUITY**

*To the maximum extent practicable, election districts shall be geographically contiguous. Areas that meet only at the points of adjoining corners are not contiguous. Areas that are separated by water and not connected by a bridge, tunnel, or regular ferry service are not contiguous.*

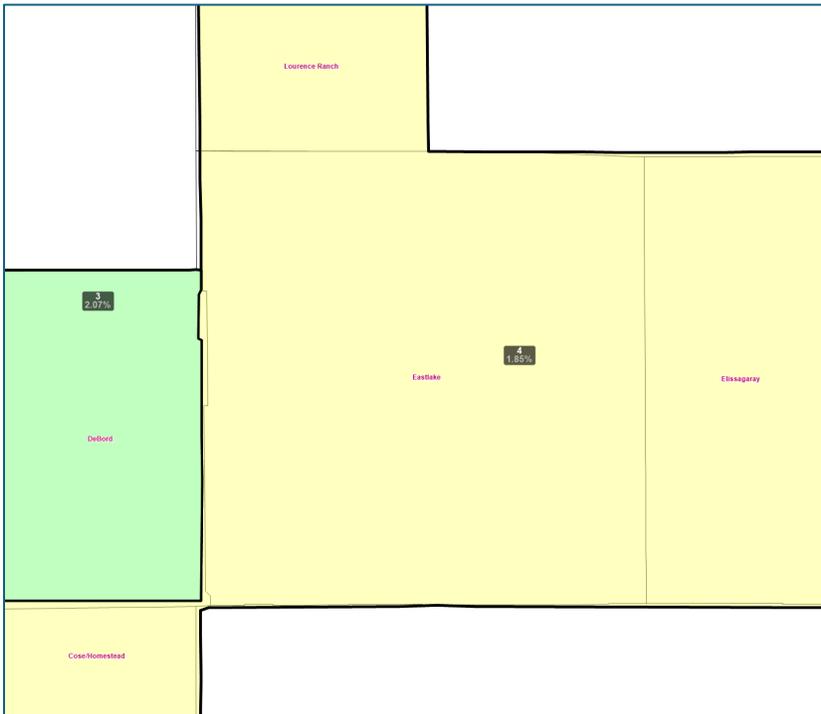
All districts are whole and do not overlap with each other.

The area around the Tracy Policy Department Firearm Training Facility is not contiguous with the rest of the city boundaries. This unpopulated census block was assigned to the geographically closest district (4).

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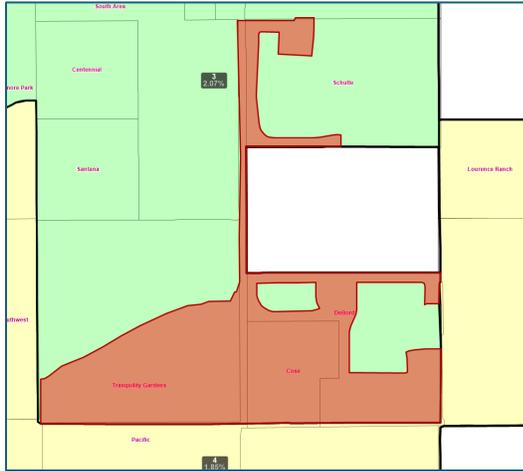


The communities of Eastlake, Ellisagaray, and Lourence Ranch are connected to District 4 along Valpico Road. This connection reflects City boundaries and while relatively narrow does not constitute a point of adjoining corners.



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Council flexibility in this area was limited by census geography and specifically block 060770052201002.



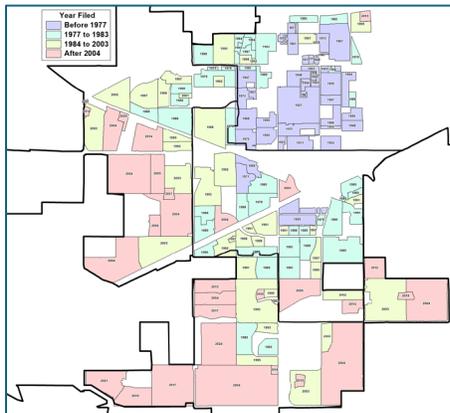
**COMMUNITIES OF INTEREST**

*To the maximum extent practicable, and where it does not conflict with the preceding criterion in this subdivision, the geographic integrity of any local neighborhood or local community of interest shall be respected in a manner that minimizes its division.*

During public hearings two key overlapping and sometimes incongruent communities of interest were identified:

- Age of housing stock: Particularly in maintaining older communities in one district.
- School enrollment zones: Both distinctions between the Tracy Unified and Jefferson School Districts, and enrollment zones within the Tracy Unified School District.

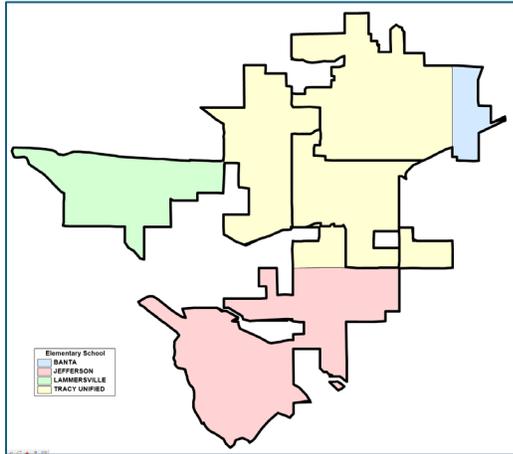
To the extent practicable, the adopted plan kept neighborhoods developed at the same time in the same district, particularly those developed prior to the late 70's (District 2).<sup>1</sup>



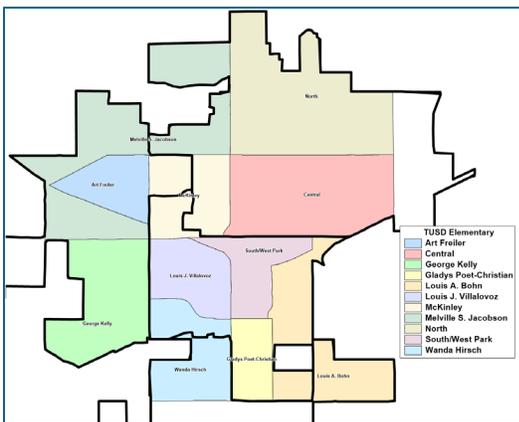
<sup>1</sup> The Greenleaf subdivision was erroneously listed with a year filed of 1997 rather than 1978 in supporting materials used during the redistricting process. The error was not discovered until after maps were adopted.

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The adopted boundaries kept the portions of the Banta, Jefferson and Lammersville School Districts within the City boundaries in a single district. Tracy Unified School District was too large to be drawn into a single district.



Four Tracy Unified School District enrollment zones were divided: Melville Jaobson, McKinley, Wanda Hirsch and Louis Bohn. These divisions were made to accommodate higher ranking criteria or to kept whole other communities of interest, and specifically to keep communities built at the same time in the same district.



The adopted plan also had the advantage of keeping the Downtown (“Bowtie”) community of interest whole in District 3.



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**COMPACTNESS**

*To the maximum extent practicable, and where it does not conflict with the preceding criteria in this subdivision, election districts shall be drawn to encourage geographical compactness in a manner that nearby areas of population are not bypassed in favor of more distant populations.*

Except as necessary to comply with higher ranked criteria, the district boundaries avoid bypassing nearby areas in favor of more distant populations. The districts are relatively square in appearance, particularly given the external boundaries of the City, and represent distinct and easily identifiable portions of the City, with District 1 in the west, District 2 in the north, District 3 in the center, and District 4 in the south.

